

Message Text

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44

ACTION EUR-25

INFO OCT-01 AF-10 IO-14 ISO-00 SAM-01 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 AID-20 EB-11 CIEP-02

TRSE-00 STR-08 OMB-01 CEA-02 DRC-01 ARA-16 (ISO) W

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R 031734Z JUL 74

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 1796

INFO AMEMBASSY LISBON

AMCONSUL LUANDA

AMCONSUL LOURENCO MARQUES

AMEMBASSY PRETORIA

AMEMBASSY LUSAKA

AMEMBASSY ADDIS ABABA

AMEMBASSY DAR ES SALAAM

AMEMBASSY NAIROBI

AMEMBASSY MOGADISCIO

USMISSION USUN NEW YORK

USMISSION EC BRUSSELS

UNCLAS SECTION 01 OF 02 LONDON 08361

E.O. 11652: N/A

TAGS: PFOR, UK, PO, RH

SUBJECT: FONSEC CALLAGHAN TALKS TO HEADS OF AFRICAN
DIPLOMATIC MISSIONS ON PORTUGUESE COLONIES IN AFRICA,
RHODESIA, AND EEC NEGOTIATIONS

1. SUMMARY: SPEAKING TO HEADS OF AFRICAN DIPLOMATIC
MISSIONS IN LONDON ON JULY 2, FONSEC CALLAGHAN CALLED
FOR UNDERSTANDING OF PORTUGAL'S PROBLEMS BY AFRICANS,
EXPRESSED CONVICTION THERE IS NO DOUBT PORTUGAL'S
"COLONIES" WILL GAIN INDEPENDENCE, REITERATED UK
ATTITUDE ON SETTLEMENT IN RHODESIA AND SAID IT WAS
HMG'S AIM TO BRING PROTOCOL 22 NEGOTIATIONS IN EEC TO
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SPEEDY AND SATISFACTORY CONCLUSION. END SUMMARY

2. IN ADDRESS TO HEADS OF AFRICAN DIPLOMATIC MISSIONS IN LONDON ON JULY 2, FONSEC CALLAGHAN SAID THAT "IN THE NEXT FEW MONTHS THE DIE WILL BE CAST WHICH WILL DECIDE WHETHER OR NOT THE SOUTHERN PART OF YOUR CONTINENT CAN EVOLVE PEACEFULLY TO FULL MAJORITY RULE OR WHETHER WE STILL FACE MONTHS AND YEARS OF BLOODY CONFLICT." SUCCESSIVE BRITISH GOVERNMENTS HAVE COMMITTED THEMSELVES TO PEACEFUL SOLUTIONS AND HMG BELIEVES SUCH SOLUTIONS STILL POSSIBLE. AFTER PAYING TRIBUTE TO OAU, CALLAGHAN SAID HE HAD TAKEN CAREFUL NOTE OF TEXT OF OAU RESOLUTION ON DECOLONIZATION AND ADDED THAT IN LIGHT OF NUMEROUS CONVERSATIONS HE HAS HAD WITH PORTUGUESE FOREIGN MINISTER AND EXCHANGE WITH PORTUGUESE PRIME MINISTER, HE BELIEVES "PRESENT REGIME IN PORTUGAL IS SINCERE IN ITS DECLARED POLICY OF DE-COLONIZATION." BECAUSE PORTUGUESE GOVERNMENT IS PRO-VISIONAL GOVERNMENT, THERE IS NEED FOR UNDERSTANDING IN AFRICA OF PORTUGUESE PROBLEMS AND CALLAGHAN SAID HE DID NOT DOUBT PORTUGUESE COLONIES WILL SECURE THEIR INDEPENDENCE. "THE QUESTION IS HOW THEY WILL GET IT, WILL IT PRECEED AN ELECTION IN WHICH ALL THE PEOPLE AND ALL THE POLITICAL TENDENCIES IN THE TERRITORIES EXPRESS THEIR VIEWS OR IS IT TO FOLLOW SUCH AN ELECTION." CALLAGHAN THEN WENT ON TO SAY THAT IF INDEPENDENCE PRECEEDS AN ELECTION POWER MUST BE HANDED TO A GOVERNMENT WHICH WILL NOT HAVE RECEIVED LEGITIMATE SANCTION OF ELECTORATE, WHEREAS IF ELECTION PRECEEDS THERE CAN BE NO DOUBT ABOUT THE LEGITIMACY OF THE INCOMING GOVERNMENT. ACKNOWLEDGING THESE ARE DIFFICULT QUESTIONS, CALLAGHAN CONCLUDED THAT THEY CAN BE RESOLVED BY NEGOTIATION BETWEEN GOP AND LIBERATION MOVEMENTS AND "OTHER POLITICAL FORCES WITHIN THE COLONIES." IN THE MEANTIME ANY INTENSIFICATION OF VIOLENCE WILL NEITHER IMPROVE PROSPECTS FOR PEACE NOT ECONOMIC PROSPECTS FOR TERRITORIES. THEREFORE, CALLAGHAN PARTICULARLY ENDORSED OAU'S WELCOME OF THE TALKS BETWEEN PORTUGUESE GOVERNMENT AND FRELIMO AND THE PAIGC, WHICH HE SAID WILL LEAD TO A FRUITFUL CONCLUSION AND "INDEED THE PROBLEM OF GUINEA-BISSAU COULD WELL BE SETTLED WITHIN A SHORT

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TIME."

3. TURNING TO THE SUBJECT OF RHODESIA, CALLAGHAN REFERRED TO ARTICLE 7 OF OAU DECLARATION CALLING UPON BRITISH GOVERNMENT TO STOP CLANDESTINE TALKS WITH SMITH REGIME. "I HAVE TO MAKE IT ABSOLUTELY CLEAR THERE HAVE BEEN NO CLANDESTINE TALKS WITH SMITH REGIME. INDEED, THE ONLY TALKS THIS ADMINISTRATION HAS HAD WITH

REPRESENTATIVES OF THE RHODESIAN PEOPLE TOOK PLACE
YESTERDAY HERE IN LONDON (LONDON'S 8303 NOTAL) BETWEEN
REPRESENTATIVES OF THE ANC AND MYSELF." CALLING ON
SMITH REGIME TO ACCEPT THAT THERE IS NO REAL ALTER-
NATIVE TO MEANINGFUL DISCUSSIONS WITH AFRICANS,
CALLAGHAN SAID AN IMMEDIATE RELEASE OF DR. SITHOLE
WOULD BE SOME INDICATION OF THAT REALITY. HE ALSO RE-
ASSURED THE AFRICAN DIPLOMATS THAT THE BRITISH GOVERN-
MENT WILL NOT AGREE TO ANY SETTLEMENT UNLESS SATISFIED
IT ENJOYS SUPPORT OF AFRICAN MAJORITY. FOR THIS
REASON BRITISH GOVERNMENT DOES NOT BELIEVE SMITH'S

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PRS-01 SP-03 SS-20 USIA-15 AID-20 EB-11 CIEP-02

TRSE-00 STR-08 OMB-01 CEA-02 DRC-01 ARA-16 (ISO) W

----- 004557

R 031734Z JUL 74

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 1797

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ROUNDTABLE CONFERENCE LIKELY TO LEAD TO ANY SUCCESSFUL CONCLUSION. MEANWHILE, HMG DOING WHAT THEY CAN TO MAKE SANCTIONS MORE EFFECTIVE. AS ILLUSTRATION OF LATTER POINT, HE CITED AGREEMENT AT EEC COUNCIL OF FOREIGN MINISTERS TO SET UP COMMITTEE OF EXPERTS AND REPORT ON WAYS IN WHICH GAPS IN SANCTIONS COULD BE CLOSED. ON BYRD AMENDMENT HE SAID, "WE HAVE CONTINUALLY MADE CLEAR OUR DESIRE THAT THE BYRD AMENDMENT ... SHOULD BE REPEALED. I WAS VERY GLAD TO SEE THAT THE HOUSE FOREIGN AFFAIRS COMMITTEE OVERWHELMINGLY APPROVED THE REPEAL ... I HOPE THAT THIS WILL MEAN THAT THE HOUSE

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ITSELF WILL NOW AGREE TO REPEAL."

4. ON THE QUESTION OF PROTOCOL 22 NEGOTIATIONS PROVIDING EASIER ACCESS TO EUROPEAN MARKETS FOR DEVELOPING COUNTRIES IN AFRICA, CALLAGHAN SAID THE COMMON POSITION OF AFRICAN COUNTRIES TOWARD THESE NEGOTIATIONS FURTHER STRENGTHENED BY ADDITION OF CARIBBEAN AND PACIFIC ASSOCIABLES. AFTER ACKNOWLEDGING OAU ROLE IN BRINGING ABOUT THIS UNITY, CALLAGHAN SAID IT IS BRITISH GOVERNMENT'S AIM TO BRING NEGOTIATIONS TO SPEEDY AND SATISFACTION CONCLUSION. HE AGAIN ENDORCED PRINCIPLE NON-RECIPROCITY.

5. FULL TEXT BEING POUCHED DEPT. COMMENT FOLLOWS.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLONIALISM, FOREIGN POLICY POSITION, DIPLOMATIC PERSONNEL, SPEECHES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 03 JUL 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974LONDON08361
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740177-0360
From: LONDON
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740777/aaaacoil.tel
Line Count: 204
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: martinjw
Review Comment: n/a
Review Content Flags:
Review Date: 18 OCT 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <18 OCT 2002 by ThomasVJ>; APPROVED <15 JAN 2003 by martinjw>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FONSEC CALLAGHAN TALKS TO HEADS OF AFRICAN DIPLOMATIC MISSIONS ON PORTUGUESE COLONIES IN AFRICA
TAGS: PFOR, UK, PO, RH, (CALLAGHAN, JAMES)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005